# R2024-05-05 - Resolution Approving the Title VI Service and Fare Equity Analysis for August 2024 Change Day



# August 2024 Change Day: Final Changes, Public Engagement, and Title VI Resolution

## **Proposed & Final Changes**

Proposed Change for August 24	Final Change for August 24	
UVX Fare implementation	Regular fare will be implemented on UVX.	
Reduced Fare Expanded Income Eligibility	Reduced Fare income eligibility will be expanded to 200% Federal Poverty Level.	
FAREPAY 20% Discount Elimination	The 20% discount on FAREPAY will be eliminated.	
Fare capping implementation	A new fare capping program will be implemented on FAREPAY, setting a daily and weekly maximum fare.	
Routes 39, 201, 218	Routes 39, 201, and 218 will remain at their current level of service for August 2024 Change Day.	
Route 606	Route 606 has been suspended and will be permanently discontinued on August 2024 Change Day.	

#### Agenda Item 7.c.

### **Public Comment Period Overview**

Mode	Comments (#)
Email	18
Mail	0
Customer Service	3
Public Hearing Comment Line	2
Online Comment Form	1,443
Virtual Public Hearing	5
Total	1,471

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# **Public Comment Period Overview**

Engagement Component	Dates	Additional Detail
Public Notice	February 28	A public notice was published on the Utah Public Notice Website with the proposed major changes in English and Spanish.
Public comment period	February 28- March 29	30-day period was required. Public notice was published on the UTA website and the Utah Public Notice Website.
Public meeting (Virtual)	March 13	A public meeting was held virtually over Zoom and included ASL and Spanish language interpretation. A recording was made available following the event in English and Spanish.
Virtual engagement	February 28- March 29	Available throughout the comment period online.
Community Outreach	February 28 – March 29	Efforts were made to engage Utah County communities surrounding the UVX service.
Media & Communication efforts	February 28- March 29	Information on proposed changes was shared widely via multiple avenues.

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# **Public Comment Themes**

- Opposition to fares on UVX
- Fare enforcement/enforcement plan for UVX
- How to pay for UVX service
- Impact to ridership cost/benefit
- Fares too high, cost/benefit with driving
- Barriers for low-income, youth, disabilities, those unable to drive, unsheltered riders
- Zero fare support
- Air quality/Traffic
- Reduced Fare Program
- Fare Capping and education about the program
- Opposition to 20% discount elimination

- Route 39
- Bus service & frequency
- TRAX & FrontRunner
- Route 606



# **Next Steps**

#### May 22, 2024: Board Meeting

- Update on public engagement, service plan, fares plan
- Resolution approving Title VI Analysis
- May-August
  - Community education, outreach, communications
  - Preparation for any planned changes
- August 18, 2024: Change Day
- Information available at <u>rideuta.com/ChangeDay</u>

# **UTA and Title VI**

- Title VI of the Civil Rights Act requires UTA work to ensure there is no discrimination in the delivery of service or application of fare policy
- UTA reviews the equitability of all major changes
- An analysis is performed to ensure there are no unintended negative impacts on low-income and minority populations
- The analysis is presented to and approved by UTA's Board of Trustees



### **Datasets and Analysis Parameters**

- Demographic data from the 2018-2022 American Community Survey (ACS) Five-Year Estimates were used to determine who is impacted by the proposed changes
- Demographics of those impacted were compared to the demographics of the service area
- UTA 2019 On-Board Survey (OBS) data was used to determine impact of proposed fare change
- Differences greater than 5% between those impacted by changes and the entire system require further examination and consideration



# August Change Day 2024 Proposed Major Service Changes

August Change Day proposes 4 major service changes

- Routes 39, 201, 218
  - Routes had emergency service reductions in December 2022
  - No longer considered temporary as reductions have exceeded 1 year
- Route 606
  - Temporarily suspended in January 2024
  - Proposed for permanent discontinuation

# **Analysis of Proposed Service Changes**

- 3 potential findings were identified based on the continuation of service reductions
  - $\,\circ\,$  1 of disparate impact
  - $\,\circ\,$  2 of disproportionate burden
- 2 potential findings were identified based on route discontinuation
  - $\,\circ\,$  1 of disparate impact
  - $\,\circ\,$  1 of disproportionate burden

# **Proposed Service Changes: Conclusions**

Continued Service Reduction

- $\circ$  UTA currently has no option for restoring this service due to operator shortages
- UTA evaluated multiple scenarios and the current service reduction was determined to be the option that produced the greatest reduction in staff needs with the least impact to the customer
- UTA is prioritizing the restoration of service to routes 39 and 201 and plans to restore this service in April of 2025

#### Service Discontinuation

- $\,\circ\,$  Single daily trip serving one specific population that no longer uses the service
- $\circ~$  Other service still available in the area

# August Change Day 2024 Proposed Fare Changes

### August Change day proposes 3 fare changes

- 1) Change to eligibility for UTA's reduced fare
  - a) Change from 150% to 200% of Federal Poverty Income Guidelines
- 2) Changes to UTA FAREPAY card
  - a) Removal of 20% per trip discount
  - b) Addition of Fare Capping, including addition of premium day and weekly rate
- 3) Removal of zero-fare on UVX
  - a) Does not include an option to pay fare by cash on vehicle or at most stations



# **Analysis of Proposed Fare Changes**

- 2 potential findings were identified based on the change to UVX fare policy
  - $\,\circ\,$  1 of disparate impact
  - $\,\circ\,$  1 of disproportionate burden

## **Proposed Fare Changes: Conclusions**

- Discontinuing the zero-fare policy on UVX shows a finding of disproportionate burden:
  - OBS data indicates that a large majority (85%) of UVX ridership is students who would not have to pay a fare due to existing pass programs
  - o UTA should take steps to ensure low-income populations continue to have access to UVX services
- Requiring riders to obtain a non-cash payment method prior to boarding UVX shows a finding of disparate impact:
  - UTA will develop a plan to place Ticket Vending Machines (TVMs) at the most needed station locations in the future and is developing plans to mitigate the adverse effects of the non-cash requirement
- UTA has substantial legitimate justification to proceed in order to:
  - $\,\circ\,$  Maintain consistency in fare collection across the system
  - $\,\circ\,$  Avoid degradation of service through onboard fare collection
  - $\,\circ\,$  Avoid significant costs associated with the immediate purchase and deployment of TVMs

# **Recommended Action** (by roll call)

Motion to approve to approve R2024-05-05 Resolution Approving the Title VI Service and Fare Equity Analysis for August 2024 Change Day, as presented